

## **CHAPTER 6 - UTILITIES AND COMMUNITY FACILITIES**

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### **INTRODUCTION**

As part of the comprehensive planning program, the Town of Lima's utilities and community facilities were reviewed and evaluated as to their current condition and adequacy to meet the present and future needs of the community. Data and information were obtained through discussions with Town Board members, Plan Commissioners, and other representatives throughout the community.

To maintain a high level of public services, the community must continually monitor and upgrade their existing facilities as population increases. The recommendations contained in this section are based on general long-range planning considerations and should not be substituted for detailed architectural or engineering studies required before expending substantial community resources and undertaking specific public works projects. The levels of accuracy of the referenced materials herein is highly subject to change ("time sensitive") and should only be used as an initial guide/reference in establishing this plan's initial land use needs. As time goes on, the Town should again gather updated information regarding services as it looks to modify/improve them. In some cases, greater informational detail should be gathered before approving recommendations.

#### 66.1001(2)(d)

*Utilities and community facilities element.* A compilation of objectives, policies, goals, maps and programs to guide the future development of utilities and community facilities in the local governmental unit such as sanitary sewer service, storm water management, water supply, solid waste disposal, on-site wastewater treatment technologies, recycling facilities, parks, telecommunications facilities, power-generating plants and transmission lines, cemeteries, health care facilities, child care facilities and other public facilities, such as police, fire and rescue facilities, libraries, schools and other governmental facilities. The element shall describe the location, use and capacity of existing public utilities and community facilities that serve the local governmental unit, shall include an approximate timetable that forecasts the need in the local governmental unit to expand or rehabilitate existing utilities and facilities or to create new utilities and facilities and shall assess future needs for government services in the local governmental unit that are related to such utilities and facilities.

### **CHAPTER SUMMARY**

Providing state-of-the-art utilities and community facilities in a rural town with a limited tax base is a continual challenge. Nevertheless, respondents to the 2003 citizen input survey generally expressed a high level of satisfaction with a variety of public services.

Major services/facilities such as the town hall, recreation lands, local roads, and to some extent the volunteer fire department — which are direct, internal responsibilities of the Town of Lima — are deemed adequate or above adequate. Other important services/facilities such as highways, law enforcement, library, schools, child care, elder care, and health care — which are provided by entities outside Town government — are also deemed adequate or above adequate.

Due to changes in society and overall affluence, increases in utility usage have become a trend throughout the United States. The Town of Lima is no different. Recent We Energies upgrades, on CTH M, STH 28, STH 32, Holland-Lima Road and on CTH V to STH 28, have occurred in electric service capacity, for example.

Services/facilities in need of improvement include spotty, unreliable cellular coverage; limited access to cable television; and limited options for broadband Internet access. There is also a concern about being able to attract enough volunteers to adequately staff the volunteer fire department.

The Town remains committed to providing basic services, either directly or indirectly, to its residents and have adopted policies to ensure this is the case.

## **PUBLIC FACILITIES INVENTORY AND ANALYSIS**

### **Electric Service**

The Town of Lima is within the electrical utility service territories of We Energies (a/k/a Wisconsin Electric Power Company), Sheboygan Falls and Plymouth Utilities. A substation was built at the corner of Clearview Road and STH 32 in 1975. Overhead transmission lines are owned by American Transmission Company; there are three major (345 kV) lines running through the Town. One travels north-south through central portion of the Town of Lima, while two travel east-west through the northern half of the Town. In addition, there is a 138 kV line traveling east-west through the northern half of the Town. The electrical service to the Town is thought to be adequate at this time for planning purposes, with recent utility upgrades being driven not as much by population growth as by the demand for energy. People are building larger homes and filling them with multiple electronic devices. We Energies, which is increasing its capacity by about 2-3% per year to keep up with demand throughout its service area, uses several different fuel sources to produce electricity: coal - 58.6%; purchased power – 32.9% (nuclear- 24.2% & other 8.7%); renewables - 2.7%; and natural gas/oil - 5.8%.



According to the American Transmission Company's 20-Year Analysis for Zone 4 (which includes Sheboygan County), there are no significant limitations or upgrades planned for the Town of Lima area. Although there have been complaints from some residents of occasional electrical surges or dimming lights, and the overhead lines serving the majority of the Town are susceptible to storm damage, the electrical service to the Town is considered adequate for current and future needs.

### **Natural Gas**

There is a natural gas line within the Town of Lima. The 6 to 8 inch natural gas pipeline travels east-west along CTH V. The line is owned by WE Energies and W.P.S. Currently, the service supporting the Town is thought to be adequate.

### **Public Water System**

The Town of Lima does not have a public water system. Residents within the Town have individual wells that are owned and maintained by individual property owners. Currently, the Town has no plans to develop any additional public water systems. Well construction reports indicate average

depths have remained steady over the last 20 years at about 192 feet, which is not considered excessively deep.

While no formal hydrology study has been done in the immediate area, estimates using data from the Southeastern Wisconsin Regional Planning Commission indicate residents and businesses within the Town of Lima are using only 24%-37% of the groundwater that is recharged to the aquifer each year. The capacity of the aquifer is, therefore, thought to be adequate for the Town’s projected growth forecasts. (See page14 of Chapter 2 for additional information related to groundwater.)

**Figure 6.1 – Average Depths of New or Replacement Residential Wells, Town of Lima**

1988-1991	1992-1995	1996-1999	2000-2003	2004-2007	20-Year Average
183’	185’	180’	216.2’	197.5’	192.2’
<b>Number of Wells</b>					
49	80	62	62	55	308 Total Wells

Source: WDNR well construction reports. High capacity wells not included.

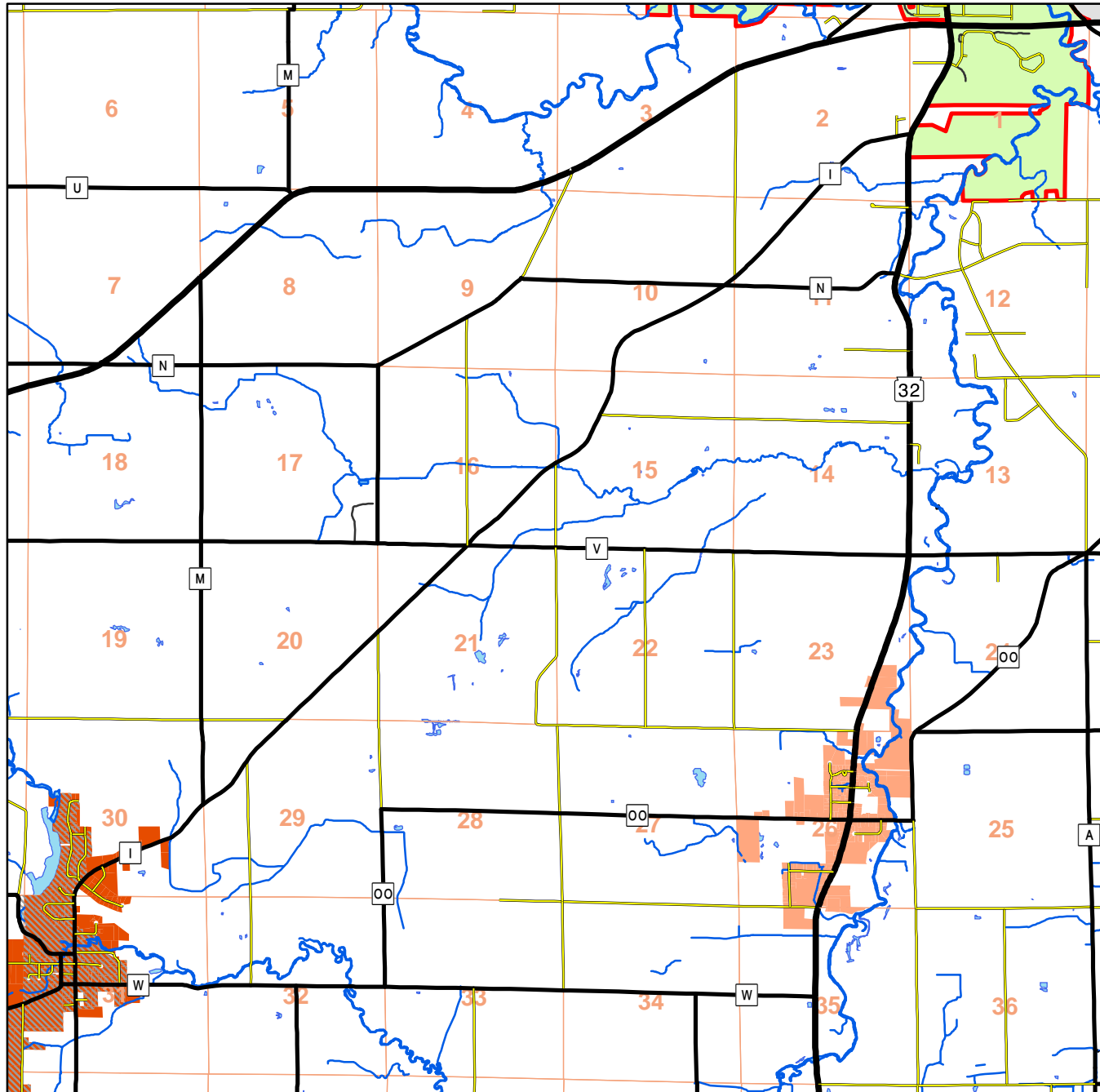
While individual property owners can work with state or private labs to have water quality testing done on their wells at any time, the Town had a formal testing program in 2000 through UW-Extension. Approximately 55 wells have been tested in the Town since 1994. Nearly 33% of wells reported high coliform bacteria levels, but only one sample tested positive for ecoli. Hardness was a problem in almost all the samples (82%). There were no samples that were above the 10ppm state and federal health standard for nitrates, and only two of the samples were over 2.1ppm, which indicates human influence. Only one sample was found with an unsafe nitrate level.

**Sanitary Sewer Service**

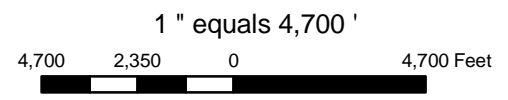
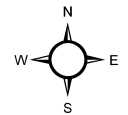
Approximately 500 acres of the Town of Lima, in Sections 23, 26, 30 and 31, are within the Gibbssville or Hingham Sanitary District. Hingham utilizes the Onion River Wastewater Treatment facility in Adell. The system had a Compliance Maintenance Annual Report (CMAR) 3.65 in 2007, which is good-satisfactory. Additionally, there are upgrades anticipated such as increasing capacity. The plant is at about 80-85% capacity and treats about 85,000 gallons a day with a total capacity of .152 mgd. The Gibbssville Wastewater Treatment Facility has a maximum capacity of .085 mgd and has an average daily flow of .040 mgd. The facility received a CMAR score of 3.62 in 2007 and there are no upgrades or expansions planned.

Property owners in the remainder of the Town will continue to be responsible for installing and maintaining their own individual septic systems. (See pages 6-7 of Chapter 2 for additional information related to soils, COMM 83 and septic systems.)

**Figure 6.2**  
**Town of Lima**  
**Sanitary District Boundaries**  
 Sheboygan County, WI



- Legend**
- Gibbsville Sanitary District
  - Hingham Sanitary District
  - Hingham Mill Pond Sanitary District
  - City of Sheboygan Falls
  - Village of Kohler
  - State Highway
  - County Road
  - Town / Local Road
  - Private Road
  - Bridges
  - Dams
  - Railroads
  - Rivers, Streams
  - Road / Bridge
  - Section Lines
  - Lakes



Source : Sheboygan County

Prepared for the Town of Lima by the  
 Sheboygan County Planning Department

### **Stormwater Management**

The Town of Lima does not have a stormwater management ordinance, but the Town has "affirmed support" of the Sheboygan Area Stormwater Partnership in April of 2005. Typically stormwater management includes facilities such as ditches, culverts, swales, open channels, water retention structures, and settling basins. All such facilities are required to be of adequate size and grade to hydraulically accommodate the maximum potential volumes of flow through and from within the development. It is expected that existing infrastructure in the Town will continue to work reasonably well as long as ditches remain clear of thick brush, culverts are properly sized, basins are maintained, population density remains low, and abundant open space is available to absorb precipitation and runoff. There are curb and guttered areas at the intersections of CTH V and STH 32, Ourtown Rd. and STH 32, CTH I and STH 32, CTH M and STH 32, and at Theobald Court and STH 32. When additional upgrades at intersections on STH 32 and STH 28 take place, curb and gutters are planned to be added. There are no significant reported drainage problems.

Beginning in 2006, the *Sheboygan County Erosion Control and Stormwater Management Ordinance* took effect in unincorporated towns of the County. Any land disturbing construction site activities for construction and post-construction projects of one acre or more are subject to the new regulations. This would include most new residential subdivisions in rural areas.

### **Solid Waste and Recycling Facilities**

Town of Lima residents may utilize individual contractors for recycling and waste disposal. Residents may also discard waste and recyclables at the Town Compactor Site/Recycling Center located at N2599 Schneider Road. A private waste disposal company currently transports the waste off-site. Both of these options are considered adequate for the Town, although 1) the compactor site is often crowded during busy times on Saturdays, 2) residents sometimes try to dispose of improper items, and 3) occasionally there are people from outside the Town who try to use the station. Contracting with private companies is most likely to continue as the most efficient and effective way to continue effective solid waste collection and recycling, along with user fees, enforcement of the Town residency requirement, and continued education on what items are accepted at the station.

The Town of Lima contracts with Veolia Waste Services for disposal from collection site. They either use the Horicon Landfill (Glacier Ridge) or the Hickory Meadows landfill in the Hilbert/Chilton area. Glacier Ridge has a capacity of 9.2 million cubic yards with about 8.2 million cubic yards remaining. The Hickory Meadows Landfill is owned by Veolia Environmental Services. The landfill has a capacity of 7.5 million cubic yards. As of June 2009, the landfill had 3.3 million cubic yards remaining. This capacity is predicted to last until approximately 2014, but Hickory Meadows has begun the process with the WDNR to request additional air space for expansion. It is thought that Hickory Meadows will expand by no less than an additional 7.5 million cubic yards.

Open burning of waste materials continues to be an issue of concern in the Town, especially as the numbers of homes continue to increase. The Town will continue to address this issue through educational notices.

Sheboygan County annually runs a hazardous household waste collection program with Saturday drop-off sites in Plymouth and Sheboygan. Town of Lima residents are eligible for this program. During the May 2009 Clean Sweep, homes, small businesses, and farms delivered 35,447 pounds of hazardous wastes including 1,789 pounds of aerosol cans, 5,553 pounds of pesticides, 18,789

pounds of oil and lead based paint, 1,800 pounds of fluorescent lights, and 3,753 pounds of electronic wastes. This program is largely dependent on state funding to continue.

Sheboygan County also began, in 2007, a waste medication drop-off program. Waste medications are often disposed of improperly and can contribute to water contamination if these medications end up in the water supply. Additionally, some left over prescription medications are often stolen, used or sold illegally. These drugs have a high street value and require special coordination with law enforcement agencies in their disposal. In 2008, 46.3 pounds of Schedule 1 drugs were collected and properly disposed of through this program. A permanent waste medication drop off box is located in the City of Sheboygan Police Department.

### **Telecommunications Service**

#### **Telephone**

Traditional land-line telephone service to the Town is provided by AT&T and Verizon North. Time Warner and Charter provide a digital phone service to Town residents. The telephone service providers have not provided any assurances of upgrading the system, citing high costs in proportion to the Town's low population density.

There are two cellular tower sites located within the town and there are a small number of cellular towers adjacent to the Town of Lima. The first tower is located in Section 1 and the second cell tower is located between Clearview Rd. and CTH V, on Atlanta Rd. Reception varies greatly, depending on location, topography, and service provider. While there would appear to be a need for additional antennas or towers, the Town's relatively low population density currently makes it difficult for telecommunication companies to justify expensive investments in infrastructure to ensure full coverage. If, however, companies do eventually look to increase their quality of service and range, locations for towers will likely be along major transportation corridors, such as STH 32 or 28, and higher elevations within the Town. As the need arises, the Town should work with landowners and neighboring communities in determining acceptable locations for future towers and possible collocation strategies.

#### **Internet**

Most residents access the Internet through dial-up or high speed services. This is not considered adequate for the entire Town. The high cost of serving low density population areas make broadband Internet service, such as DSL or cable, unfeasible in areas outside of Hingham, Gibbsville and Ourtown. Due to new technologies, however, this is likely to change in the next few years. A new broadband technology is slowly emerging in *fixed wireless networks*. Wireless antenna sites (which are lower and less obtrusive than cellular antennas) would be capable of serving fixed location subscribers with broadband transmission rates up to 2.5 megabits per second over a 2.5 mile radius. A single site could potentially serve up to 200 users — both residential and small enterprise.

It is also possible to construct fixed wireless networks from standard equipment of the WiFi or WiMAX variety, the latter of which is eventually scheduled to transmit as far as 45 miles from an antenna base station. So far such networks have been limited to the small coverage areas of WiFi equipment, but as WiMAX equipment becomes available, such networks may be expected to increasingly be deployed. Fixed broadband wireless systems are particularly viable in rural and other low density population areas where DSL or cable broadband service is not available.

**Television**

Cable television service in limited parts of the Town is provided by Charter Communications and Time Warner Cable of South Eastern WI, which has offered no assurances of expanding service to low density outlying areas. Residents without cable service use satellite packages or rely on antennas to pick up broadcasts from a handful of Milwaukee or Green Bay stations. This service is not considered adequate for everyone.

**COMMUNITY FACILITIES INVENTORY AND ASSESSMENT**

**Town Hall**

The Lima Town Hall is located at N3689 County Road I. The building contains 1 ADA restroom, full kitchen and two medium sized meeting rooms for board and similar meetings. The structure was originally constructed in 1903 as a schoolhouse and is now owned by the Town. There is adequate off-road parking. This facility is generally adequate for the needs of the Town — no expansion is currently planned and the building is in compliance with the Americans with Disabilities Act. Several repairs typical of older structures are needed. This building may be rented out, for a small fee, for family parties and other functions.



**Road and Other Maintenance**

The Town of Lima contracts with the Sheboygan County Highway Department for its road maintenance needs. Special projects, such as seal coating, may be contracted out. The nearest County shed is located at 234 Edgewood Avenue in Adell. The current maintenance system is deemed adequate for the Town. Since the Town contracts with the County, there are no vehicles or equipment owned by the Town.



**Community Center**

The Hingham Community Hall is located within The Town of Lima. This building is owned by the Hingham Athletic Association.

**Postal Services**

The Town of Lima contains parts of five zip codes (53073, 53093, 53085, 53031 and 53070). Mail is delivered to individual addresses by rural route carriers. The post offices that directly serve Town residents are located in Hingham, Village of Oostburg, Village of Waldo, City of Sheboygan Falls and City of Plymouth. Limited but adequate off-street parking is available adjacent to the buildings.



**Cemeteries**



Currently, there are 5 cemeteries within the Town of Lima. Several have a small amount of unused space and/or the capacity to expand by purchasing abutting vacant lands. The need for plot space has decreased somewhat due to an upward trend in the use of cremation. Therefore, it is anticipated that the current cemetery facilities are adequate for the planning period. There are also 3 smaller family plot cemeteries in the Town of Lima. (Town residents may also use space available in cemeteries located elsewhere in Sheboygan County and beyond.)

<b>Figure 6.3 – Cemeteries in the Town of Lima</b>		
<b>Name</b>	<b>Location</b>	<b>Approximate Size</b>
St. Rose Catholic Cemetery	CTH I	2.5 acres
Jansen Cemetery	CTH OO	0.5 acres
Farmin Cemetery	STH 28	1.0 acres
Hingham Cemetery	CTH CC and Bridge Road	5.1 acres
Gibbsville Cemetery	STH 32 and CTH W	2.5 acres
James Riverview Cemetery (Neal Family Cemetery)	STH 32	0.1 acres
Judd Family Cemetery	CTH V	0.1 acres
Adams Family Cemetery	STH 32, South of CTH N	0.1 acres

*Source: History of the Township of Lima, Town of Lima*

**Law Enforcement**

The Town of Lima does not have its own police department. The Town relies on two part-time constables and the Sheboygan County Sheriff’s Department located in the City of Sheboygan. Under standard enforcement procedures, the Department can make arrests under County ordinances and State laws. In areas where the Department has been contracted by a local municipality it can also enforce local ordinances. The Department consists of several patrol divisions, including highway patrol, motorcycle patrol, boat patrol, bike patrol and snowmobile/ATV patrol. The Department also consists of a SWAT (Special Weapons and Tactics) Team, a Dive Team and a Multi-jurisdictional Enforcement Group (MEG Unit) specializing in drug enforcement.

The Department, which is currently allowed to have 39 deputies, anticipates having adequate manpower for the next few years, although cuts in shared revenues might create challenges. The traditional Wisconsin standard for police protection is 1.86 officers/1,000 persons. Based on 2007 population estimates of villages and towns in Sheboygan County relying on the Department, the County had 0.86 officer/1,000 persons. While this is well below the standard, the Sheriff’s Department does have back-up assistance available through mutual aid agreements. Moreover, the Sheriff’s Department annually evaluates its personnel needs based on actual caseload and response times. Using these more specific standards, the Department believes it is providing necessary coverage to the County and is committed to maintaining that protection. Further, there was a slight decrease in reported incidents within the County (from 11,509 in 2006 to 11,371 in 2007). Law



enforcement in the Town of Lima is, therefore, considered adequate and there are currently no plans to create a Town police force or contract for additional service from the County or other communities.

The Sheboygan County Sheriff's Department utilizes several correctional facilities. The Sheboygan County Jail is located on the second floor of the Sheboygan County Law Enforcement Center, located on North 6<sup>th</sup> Street in the City of Sheboygan. The Jail is a 40-bed facility that primarily houses adult female inmates. The Sheboygan County Detention Center, located on South 31<sup>st</sup> Street in the city of Sheboygan is a 286-bed facility that houses adult male inmates. The Juvenile Detention Center, also located on the second floor of the Sheboygan County Law Enforcement Center, is a 27-bed facility that houses both male and female juvenile inmates. These capacities are currently not sufficient, as the County often houses state inmates. These jails are near 90% capacity. Upgrades are being planned.

The Town is served by the 911 system, which rings through to the Sheboygan County Sheriff's Department, routed through telecommunicators and relayed to emergency services. Although this system is considered adequate, the Department is working to implement a Wireless 911 system that will add more functionality and flexibility.

### **Fire Stations**

There is no fire department in the Town of Lima. The Town of Lima is an even partner in the Oostburg Department, co-members with the Village of Oostburg, Town of Holland and Town of Wilson. The Town of Lima is served by fire departments from the Villages of Oostburg and Waldo, and Town of Sheboygan Falls. The Village of Oostburg Fire Department is located at 1130 Superior Ave., in the Village of Oostburg. The fire department is staffed by 27 professional volunteers. The Town of Lima owns 25% of the Village of Oostburg Fire Department. Charges for fire inspections are not charged evenly among communities.

The Village of Waldo Fire Department is located one block north of STH 28, on 2<sup>nd</sup> Street. The department is home to 24 volunteers and 4 fire engines.

The Town of Lima is also served by the Town of Sheboygan Falls Volunteer Fire Department. This department consists of about 40 members and is located at N5480 CTH TT.

One of the major challenges for all three fire departments, as in many communities, is finding sufficient numbers of volunteers. Training requirements have become more time-consuming over the years, and more residents are working outside the community, which leaves less time and opportunity to participate. Nevertheless, fire protection for the Town of Lima is considered adequate.

### **Emergency Rescue Services**

Emergency rescue services are considered more than adequate for the Town of Lima. Rescue service/ambulance service is provided by the First Responders from Oostburg, Gibbsville, Adell and the Town of Sheboygan Falls. The Town of Sheboygan Falls Fire Department has Jaws of Life equipment. The Orange Cross Ambulance Service also serves the Town of Lima. The Oostburg Ambulance Service serves the Town of Lima and consists of about 23 EMS members and two ambulances. Additional ambulance service, provided by the Plymouth Ambulance Service, consists of three Advanced Life Support ambulances and an incident command unit. Mutual aid agreements with nearby communities are in place in the event of major emergencies. Future needs include maintaining and/or increasing staffing levels and ongoing training to stay current with new equipment and procedures.

The Town is served by the 911 system that is routed through Sheboygan County telecommunicators and relayed to emergency services. Telecommunicators set off tones to activate paging systems for all of the first responder units in the County.

### **Library**

Although the Town of Lima does not have a library located within its borders, the Town relies primarily on the Oostburg Public Library in the Village of Oostburg. The Oostburg Public Library is located at 213 N. 8<sup>th</sup> Street. The combined 7,000 square foot civic center and library houses 24,808 books, 2,400 periodicals, and 100 newspapers. Public Internet access is available. The library has a staff of eight.

In addition, Town residents are also served by the Sheboygan Falls Memorial Library, located at 330 Buffalo Street in the City of Sheboygan Falls. The Sheboygan Falls Memorial Library is 18,600 square feet and houses 46,000 books, 137 annual periodical subscriptions, and 9,876 audio and visual materials. Public internet access is available. The library has three meeting rooms, the largest is in the basement and has a capacity of 100 persons. The “Friends” room has a capacity of 8 and the “StoryTime” room has a capacity of 28. The library plans to purchase an additional 12 computers by the end of 2012.

The Town of Lima is additionally served through member libraries of the Eastern Shores Library System covering Sheboygan and Ozaukee Counties. The Eastern Shores Library System also provides a Bookmobile service to Sheboygan and Ozaukee counties. The vehicle makes scheduled stops throughout both counties, including at the Hingham Reformed Church, 6-corners, and Gibbsville churches, various times throughout the year.

### **Schools**

Nearly one-half of the Town of Lima, including Hingham and Gibbsville, is in the Oostburg School District; about one-half, including the Ourtown area, is in the Sheboygan Falls School District; and one small area is within the Plymouth School District. See Figure 6.4 for the Town of Lima school district boundaries.

The Oostburg School District is a Pre-K-12 public school system, serving students in the Town of Lima, Village of Oostburg and several other surrounding towns. The District covers nearly 50 square miles and serves approximately 1,000 students at one of two sites, including an elementary school on North 7<sup>th</sup> Street. Recent needs of the district have centered primarily on facility upgrades, and a referendum has been discussed to address this need.

The Sheboygan Falls School District is a Pre-K-12 public school system, serving students from the City of Sheboygan Falls, Town of Sheboygan Falls and several other surrounding towns. The District covers nearly 60 square miles and serves approximately 1,800 students at one of three sites, including an elementary school on Alfred Miley Avenue. Recent needs of the district have centered primarily on maintenance and construction projects, and a referendum was passed in the 2007-2008 school year to address these needs.

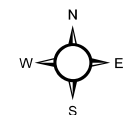
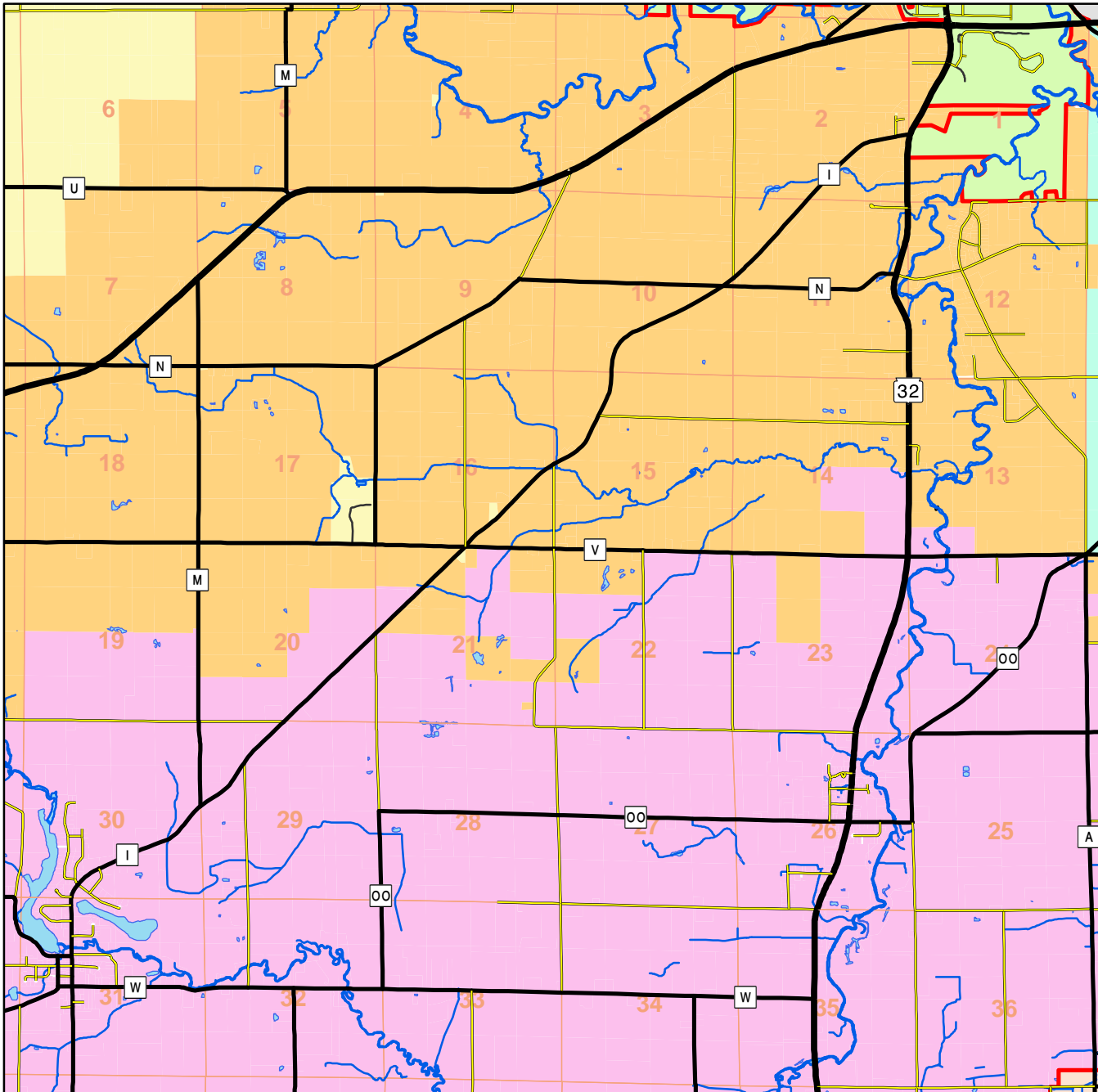
The School District of Plymouth is a Pre-K-12 public school system, serving students in the City of Plymouth, Village of Cascade, Town of Plymouth and parts of eight surrounding towns. The District covers nearly 125 square miles and serves approximately 2,400 students from a variety of locations throughout the City of Plymouth. The School District has a high school, a middle school, and three elementary schools, all in the City of Plymouth. Horizon Elementary School is the most recent

# Figure 6.4 School Districts Town of Lima

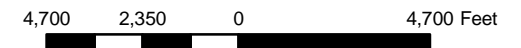
Sheboygan County, WI

## Legend

- Kohler
- Oostburg
- Plymouth
- Sheboygan
- Sheboygan Falls
- City of Sheboygan Falls
- Village of Kohler
- Village of Oostburg
- State Highway
- County Road
- Town / Local Road
- Private Road
- Bridges
- Dams
- Railroads
- Rivers, Streams
- Road / Bridge
- Section Lines
- Lakes



1" equals 4,700'



addition to the school district, having been built in 1991. Recent upgrades to Riverview Middle School included changes to the auditorium and remodeling the gymnasium.

A referendum to exceed state imposed revenue limits by approximately \$6 million through 2013 failed at the November 4, 2008 election by a margin of 3,775 (yes) to 4,919 (no). The additional funds would have been used to pay for basic educational and maintenance needs.

The School District closed Parnell Elementary School at the end of the 2003-2004 school year and Cascade Elementary School at the end of the 2008-2009 school year, due to budget constraints.

It is likely that individual schools and districts will continue to have periodic renovations, expansions, and/or consolidations. Each school district has managed its needs independently from the Town, and it is expected this will continue. Given the wide choice of private and public facilities in the area, education options for school-aged children within the Town appear to be more than adequate for the planning period.

### **Child Care Facilities**

According to the 2000 U.S. Census, there were 111 children under five years of age living in the Town and 296 children between the ages of 5-14. With the high percentage of families consisting of dual income parents who commute to work, quality, easily accessible child care is a critical concern for these families. Figure 6.5 displays some of the local child care facilities near the Town of Lima.

<b>Figure 6.5 – Child Care Facilities in the Town of Lima Area</b>		
<b>Facility Name</b>	<b>Location</b>	<b>Capacity</b>
Michelle’s Family Day-Care	Adell	8
Upson Child Care	Cedar Grove	8
Kaleidoscope Family Day Care	Plymouth	8
Kraus’ Kinder Care	Plymouth	8
Bonnie’s Kids	Random Lake	8
Spring Day Care	Random Lake	8
Agape family Services	Sheboygan	8
Bundles of Joy	Sheboygan	8
Carol’s Day Care	Sheboygan	8
Darla’s Family Child Care	Sheboygan	8
Dolores’ House for Little People	Sheboygan	5
Great To Be Me Child Development Center	Sheboygan	8
Gwynn’s Loves N’Hugs	Sheboygan	8
Jarred’s Activity Place	Sheboygan	8
Judy’s Family Child Care	Sheboygan	8
Lauries Family Care	Sheboygan	8
Little Rainbows, Inc.	Sheboygan	8
Lot’s -O- Love	Sheboygan	8
Nell’s Family Day Care	Sheboygan	8
Patti’s Day Care	Sheboygan	8
Rhonda’s Family Day Care	Sheboygan	8
Shirley’s Munchkin land	Sheboygan	8

Sue's Smiles	Sheboygan	8
Superior Day Care	Sheboygan	8
Tater Tots	Sheboygan	8
Janet's Day Care Center	Sheboygan	8
Little Shepherds Inn	Cedar Grove	16
Here We Grow Child Care - Selma	Plymouth	99
Learning Tree Academy I	Plymouth	25
Learning Tree Academy II	Plymouth	20
Sheboygan County Head Start - Horizon	Plymouth	10
Sheboygan County Head Start - Plymouth	Plymouth	18
Umos Plymouth MHS Day Care Center	Plymouth	58
Building Bridges Child Care	Sheboygan	12
Child's Play	Sheboygan	142
Great Beginnings Preschool	Sheboygan	20
Happy Heart & Handprints, LLC	Sheboygan	50
Here We Grow - Job Center	Sheboygan	14
Here We Child Care - Lincoln	Sheboygan	77
Here We Grow Head Start	Sheboygan	15
Immanuel Lutheran Child Care Center	Sheboygan	20
John M Kohler arts Center Preschool	Sheboygan	38
Jumping Frogs Preschool, LLC	Sheboygan	20
KinderCare Learning CTRS - #1019	Sheboygan	125
Mapledale Child Care Center	Sheboygan	34
Montessori Children's House, Inc.	Sheboygan	50
New World Montessori School	Sheboygan	30
Patty Cake Day Care & Learning Center, LLC	Sheboygan	50
Pilgrim Preschool	Sheboygan	20
Salvation Army Day Care Center	Sheboygan	50
Sheboygan County Head Start - Jefferson	Sheboygan	18
Sheboygan County Head Start - Lakeshore	Sheboygan	83
St. Paul's Christian Child Care Center	Sheboygan	25
Sunshine 'n Smiles Children Center Inn	Sheboygan	45
Tender Loving Christian Child Care Center	Sheboygan	35
YMCA Youth Development Center - North	Sheboygan	120
Youth Development Center - South	Sheboygan	40
Sheboygan County Head Start - Sheb Falls	Sheboygan Falls	28
St. Lutheran Preschool	Sheboygan	20
YMCA Falls Little Friends	Sheboygan	66
YMCA Sheboygan Youth Development Center	Sheboygan	46

Source: Wisconsin Department of Children & Families, September, 2008

Although not referring to any official data, the Resource Specialist for Family Connections, Inc. in Sheboygan indicated in September of 2008 that there were likely “more children than we have placements for in our County.”

### **Elder Care Facilities**

According to the 2000 U.S. Census, there were 375 adults over 65 years of age living in the Town of Lima. The Sheboygan County Division of Aging has as its purpose to plan, coordinate, and promote services and programs needed by older adults within the County. This includes a variety of services, such as counseling, transportation, nutrition, legal and benefit advocacy, and events/activities. The Division of Aging coordinates a dining site at the Adell Senior Center every Monday through Friday, and in Random Lake one day a week at St. Paul's Lutheran Church.

A countywide study of senior citizen housing needs versus public and private facility capacities has not been undertaken. Even if the current capacity of public and private facilities is sufficient to meet existing needs, it is likely that based on the aging population new and/or expanded facilities will be needed in the future. Elder care facility use in the Town is a conditional use under the R-2, R-3, P-2 and business districts. In the meantime, there are a variety of care and living options in the area:

- *Retirement Community*. Self-contained housing communities designed for older adults. These communities offer meal programs and typically have a focus on social and recreational activities. Many other amenities may be available depending on the site. Facilities/Location: South Horizon Apartments, Plymouth
- *Continuing Care Retirement Communities (CCRCs)*. Refers to a facility that is able to respond to an individual's need for different levels of care as needs change. Levels of care may range from independent living to skilled nursing care. These services may also be augmented by assisted or supportive living, home health care, and/or adult day services, allowing one to select the level of care most appropriate for an individual's changing circumstances. Facilities/Location/Beds: Landmark Square, Sheboygan; Pine Haven Christian Home, 135; Sheboygan Senior Community, Sheboygan, 60; Terrace Estates, Sheboygan, 88
- *Community Based Residential Facilities (CBRFs)*. State licensed elderly group homes for five or more unrelated adults. CBRFs provide assisted living and health care services above normal room and board. A limited amount of skilled nursing care is available. The philosophy of a CBRF is to provide a home-like environment and to keep each resident as dignified and independent as possible, while maintaining a feeling of safety and security. The environment may be a house that has been renovated or a newly constructed building with private apartments for a large number of residents. Some facilities furnish all but the residents clothing while others have the residents fully furnish the apartment. Facilities/Location/Beds: Brookside of Wisconsin, Waldo, 8; Beechwood Rest Home, Beechwood, 10; Gables on the Pond I and II, Random Lake, 48; Hometown Retirement, Oostburg, 15; KindredHearts, Plymouth, 15; Pine Haven Christian Home, Sheboygan Falls, 145; Woodland Manor, Sheboygan Falls, 16; and eight sites in Sheboygan, 255.
- *Residential Care Apartment Complexes (RCACs)*. Offer each resident care and services unique to his or her needs. This type of assisted living is based in individual apartments and as each person's need for care increases, services can increase accordingly. This gives residents an opportunity to remain in the apartment setting for a greater length of time. RCACs offer private residences with the features of a traditional apartment. Unit sizes vary from studio to one bedroom and larger. All units must have a kitchenette with cooking facilities. Apartments are generally furnished by the individual, however, some facilities may

offer furnished or partially furnished apartments. Facilities/Location/Units: Terrace Estates, Sheboygan, 25 one-bedroom units.

- *Adult Day Services.* An option to a nursing home, these services were designed for adults who are experiencing a serious decrease in physical, mental, and/or social functioning and need a protective environment. Professional staff may include nurses, social workers, therapists, and other staff specially trained. Facilities/Location/Beds: Greendale Health and Rehabilitation Center, Sheboygan, 64; Judy’s Adult Day Care, Sheboygan, 6; Project Independence/Goodwill, Sheboygan, 30.
- *Skilled Nursing Facilities.* Offer long-term care for residents who require daily assistance. Some type of rehabilitation program also usually available. Facilities/Location/Beds: Beach Health Care Center, Sheboygan, 84; Beechwood Rest Home, Beechwood, 26; Greendale Health and Rehabilitation Center, Sheboygan, 64; Meadow View Manor, Sheboygan, 74; Morningside Health Center, Sheboygan, 72; Pine Haven Christian Home, Sheboygan Falls, 71; Plymouth Care Center, Plymouth, 60; Rocky Knoll Health Care Center, Plymouth, 158; Sheboygan Progressive Care Center, Sheboygan, 120; St. Nicholas Hospital Transitional Care Unit, Sheboygan, 15; Sunny Ridge, Sheboygan, 265.

As can be seen from the above list, *elder care facilities* mean much more than “nursing home care.” According to Gunderson and Graham Healthcare Consulting (April 2, 2004 report to Sheboygan County Health Care Citizens’ Task Force), the elderly are becoming healthier, better educated, more consumer savvy, and expect a variety of health care alternatives to be available to them. The least desirable option is nursing home care. In the last ten years, there has been a proliferation of assisted living and senior housing development. For local communities, especially small ones, this means it is possible to meet many of the housing needs of senior citizens without a large nursing home or similar type of facility.

### **Health Care Facilities**

Due to its small population, there are no hospital or clinic facilities within the Town of Lima, however the Sharon S. Richardson Community Hospice is within the Town. Needs assessments done by private care providers have not identified the Town as a priority site for a health care facility. This is not expected to change over the course of the comprehensive plan. There are, however, facilities in proximity to the Town that provide adequate health care for the needs of most residents. Most of the facilities listed below are relatively new, and providers have demonstrated an ongoing commitment to keeping up with technology changes and population growth.

- St. Nicholas Hospital is available to Town residents for medical care. Located on North Taylor Drive in Sheboygan, St. Nicholas is a Catholic full-service community hospital that provides services in specialties such as: cancer, cardiac, and diabetes care; emergency services; home health; maternity; medical/surgical services; orthopedics and sports medicine; pain management; rehabilitation; and renal dialysis.
- The Aurora Sheboygan Memorial Medical Center is available to Town residents. Located on North 7<sup>th</sup> Street in the City of Sheboygan, the medical center consists of a staff of physicians that provide services in more than 25 specialties, including obstetrics, pediatrics, orthopedics, surgical services, emergency services, rehabilitation medicine, cancer treatment services, etc.
- The Aurora Sheboygan Clinic – Plymouth offers family practice, general medicine, and many other specialties. Inpatient services are not offered, but emergency needs are met by

an urgent care center. Aurora expanded primary and specialty care services by beginning construction on a new and larger (\$12 million, 80,000 sq. ft.) clinic in 2006.

- The Aurora Sheboygan Clinic-Sheboygan Falls is also available to Town residents. The clinic is located at 1146 Plankview Green Blvd. in the City of Sheboygan Falls. This clinic primarily focuses on family medical care services, however does also provide specialized diagnostic x-rays.
- The Sharon S. Richardson Community Hospice is located within the Town of Lima. This facility offers hospice, palliative care, grief support and advanced care planning services to patients and their families. Dedicated to quality of life, the Hospice Team offers a support system of professional staff and volunteers. The Home - a 20 bed residence, is the first hospice and palliative care center in Sheboygan County dedicated solely to meeting the physical, emotional, spiritual, and social needs of the terminally ill, chronically ill and their loved ones regardless of age, physical condition, or ability to pay. Hospice affirms life and regards dying as a normal process, while working with patients and families to maintain comfort, relieve distress and gain a sense of peace – making every moment count.

There are many other health care facilities available to Town residents throughout the County.

## **OUTDOOR RECREATION INVENTORY**

### **Community Facilities**

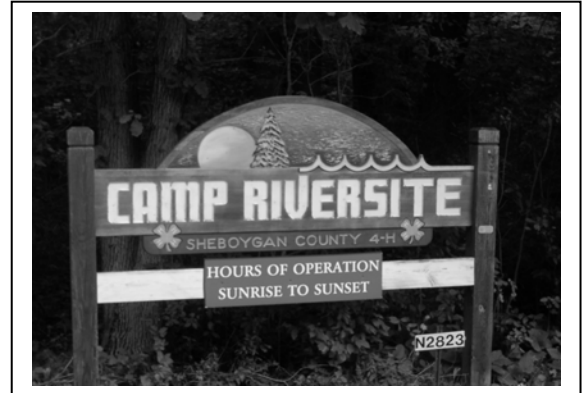
According to the *Sheboygan County Comprehensive Outdoor Recreation and Open Space Plan (2007)*, the existing recreational facilities in the Town of Lima include:

- *Gibbsville Athletic Park*, located off of STH 32, on Wilson-Lima Road in Gibbsville, the park is Town owned. Approximately 11.2 acres that includes a lighted softball diamond with bleachers, playground equipment, and a picnic area and concession stand with restrooms. This park is home to a girls softball team. There is extensive parking area and open space.
- *Hingham Athletic Association Playground*, located at the intersection of CTH I and Riverbend Ct., is owned by the Hingham Athletic Association. The park is 3.2 acres and has a baseball diamond with bleachers, a concession stand, restrooms and playground equipment. There is an extensive parking area.
- *The Bull Golf Course*, on State Highway 32, borders the Town of Lima. The golf course has 18 holes and sits on 370 acres. Public is welcome to the course. This area was annexed from the Town within the last ten years.





- *Camp Riversite*, located on Camp Riversite Road and CTH W, is owned and operated by the 4-H Leaders Association. The park is 60 acres and includes a nature trail, horseshoe pits, lighted baseball diamond, shelter, a cabin, three barbeques, playground equipment, storage building and restrooms. This is a private park, however open to the public.



While this inventory of Town recreation facilities is respectable for a rural town, Question #23 on the 2003 Town of Lima citizen input survey indicated some support for additional multi-purpose recreational trails. The County Plan referenced above recommended no changes, however there has been local on-going support to update the Hingham Playground.

**National, State, and County Facilities**

**National**

There are no national recreational facilities within the Town.

**State**

There are no state recreational facilities within the Town of Lima.

**County**

There are no county recreational facilities within the Town of Lima.

**Other Recreation Facilities**

Snowmobile trails are maintained within the Town of Lima by the Five Corners and Sheboygan Falls Snowmobile Clubs.

In addition to parks and facilities immediately within the Town of Lima, Sheboygan County as a whole offers a variety of recreational facilities that include the Old Plank Road Trail, Interurban Trail, and trail networks in various cities and villages; Lake Michigan; Kohler-Andrae State Park; several highly rated golf courses; and areas for hunting and fishing such as the Sheboygan Marsh Wildlife Area and County Park.

**UTILITIES AND COMMUNITY FACILITIES STRATEGY AND RECOMMENDATIONS**

The Town of Lima will seek direction for this element from the vision and goals identified through the public participation process:

Vision

*“We envision the Town of Lima as an area dominated by agriculture in harmony with a strong natural resource base. Situated between the two communities of Sheboygan Falls and Oostburg, the town does and will continue to provide a safe, quiet country atmosphere with friendly people. To preserve and maintain its uniqueness, careful planning is essential for continued slow, managed growth.”*

Goals, Objectives, Policies, Programs

**1) The Town of Lima strives to provide a high level of service for the following:**

- **Waste disposal**
- **Road repair and maintenance**
- **Snow removal**
- **Constable protection**
- **Fire protection**
- **Ambulance and rescue protection**

**at an affordable cost to the taxpayer.**

- a) *Policy/program:* Continue to provide a “public comment” opportunity at Town Board meetings and be attentive to comments regarding utilities and facilities in the Town.
- b) *Policy/program:* Work with local volunteer fire departments and/or area businesses to continue offering a length of service award and other incentives.
- c) *Policy/program:* Continue to provide adequate police and fire protection to all areas of the community.
- d) *Policy/program:* Continue to provide currently offered services and seek to reduce service costs and/or increase level of satisfaction with services provided, with no additional cost to the taxpayer.
- e) *Policy/program:* Explore the possibility of alternative energy production and use at community utilities/facilities (i.e. at the Gibbville and Onion River Wastewater Treatment Facilities).
- f) *Policy/program:* Intergovernmental agreements should be used to reduce costs and duplication of facilities and services in Lima, where appropriate.

**2) Future recreational needs in the Town should primarily be met by the county and state.**

- a) *Policy/program:* The Town will identify possible recreational needs within the Town of Lima.
- b) *Policy/program:* Consider applying for state and Sheboygan County Stewardship funds for recreational needs, once identified by the Town Board.
- c) *Policy/program:* Provide an updated inventory of existing Town park lands and improvements to Sheboygan County whenever the County’s *Comprehensive Outdoor Recreation and Open Space Plan* is revised.
- d) *Policy/program:* Support the reenactment of the park land dedication fee from developers of new subdivisions.
- e) *Policy/program:* Work with County, WDNR and other government entities as appropriate to ensure parklands and recreational resources within the Town are managed wisely.